Contribution ID: 5327e9e9-1d9d-4e82-981b-dd303e2d7a97

Date: 03/08/2021 16:20:04

# Public consultation on a retail investment strategy for Europe

Fields marked with \* are mandatory.

#### Introduction

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#### 1. Background for this consultation

The level of retail investor participation in EU capital markets remains very low compared to other economies, despite high individual savings rates in Europe. This means that consumers may currently not fully benefit from the investment opportunities offered by capital markets.

In its September 2020 new capital markets union (CMU) action plan, the European Commission announced its intention to publish a strategy for retail investments in Europe in the first half of 2022. Its aim will be to seek to ensure that retail investors can take full advantage of capital markets and that rules are coherent across legal instruments. An individual investor should benefit from

- i. adequate protection
- ii. bias-free advice and fair treatment
- iii. open markets with a variety of competitive and cost-efficient financial services and products, and
- iv. transparent, comparable and understandable product information

EU legislation should be forward-looking and should reflect ongoing developments in digitalisation and sustainability, as well as the increasing need for retirement savings.

In 2020, the Commission also launched an <u>extensive study</u>, focusing on the different disclosure regimes, the extent to which advice given to prospective investors is useful and impartial and the impact of inducements paid to intermediaries. It will involve extensive consumer testing, to ensure that any future changes to the rules will be conceived from the perspective of what is useful and necessary for consumers.

In line with the Commission's stated objective of "an economy that works for people", the Commission is seeking to ensure that a legal framework for retail investments is suitably adapted to the profile and needs of consumers, helps ensure improved market outcomes and enhances their participation in the capital markets.

The Commission is looking to understand how the current framework for retail investments can be improved and is seeking your views on different aspects, including

- the limited comparability of similar investment products that are regulated by different legislation and are hence subject to different disclosure requirements, which prevents individual investors from making informed investment choices
- how to ensure access to fair advice in light of current inducement practices
- how to address the fact that many citizens lack sufficient financial literacy to make good decisions about personal finances
- the impact of increased digitalisation of financial services
- sustainable investing

#### Responding to this consultation and follow up

In this context and in line with <u>better regulation principles</u>, the Commission is launching this public consultation designed to gather stakeholders' views on possible improvements to the European framework for retail investments.

Views are welcome from all stakeholders, in particular from persons/entities representing

- citizens and households (in their quality as retail investors)
- organisations representing consumer/retail investor interests
- complaint-handling bodies e.g. Alternative Dispute Resolution Bodies and European Consumer Centres
- credit institutions
- investment firms
- insurance companies
- financial intermediaries (investment/insurance brokers, online brokers, etc.)
- national and supranational authorities (e.g. national governments and EU public authorities, mandated authorities and bodies in charge of legislation in the field of retail investments)
- academics and policy think-tanks.
- entities seeking financing on capital markets

Please note: In order to ensure a fair and transparent consultation process only responses received through our online questionnaire will be taken into account and included in the report summarising the responses. Should you have a problem completing this questionnaire or if you require particular assistance, please contact <u>fisma-retail-investment@ec.europa.eu</u>.

More information on

- this consultation
- the consultation document

\*Language of my contribution

- retail financial services
- the protection of personal data regime for this consultation

### **About you**

Bulgarian

Croatian

Czech

Danish

Dutch

English

Estonian

Swedish

0	Finnish
0	French
	German
0	Greek
0	Hungarian
	Irish
0	Italian
0	Latvian
	Lithuanian
0	Maltese
	Polish
	Portuguese
	Romanian
	Slovak
	Slovenian
	Spanish

*I am giving my contribution as
Academic/research institution
Business association
Company/business organisation
Consumer organisation
EU citizen
Environmental organisation
Non-EU citizen
Non-governmental organisation (NGO)
Public authority
Trade union
Other
*First name
Gianluigi
*Surname
Gugliotta
*Email (this won't be published)
assosim@assosim.it
*Organisation name
255 character(s) maximum
Associazione Intermediari Mercati Finanziari - ASSOSIM
*Organisation size
Micro (1 to 9 employees)
<ul><li>Small (10 to 49 employees)</li></ul>
Medium (50 to 249 employees)
Large (250 or more)
,

Transparency register number

255 character(s) maximum

4

Check if your organisation is on the <u>transparency register</u>. It's a voluntary database for organisations seeking to influence EU decision-making.

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### \*Country of origin

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		Afghanistan	0	Djibouti		Libya	Saint Martin
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							Miquelon
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	0	Algeria	0	Ecuador	0	Luxembourg	Samoa
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		Andorra		El Salvador		Madagascar	São Tomé and
							Príncipe
		Angola		Equatorial Guinea	a <sup>©</sup>	Malawi	Saudi Arabia
	0	Anguilla		Eritrea		Malaysia	Senegal
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	0	Argentina	0	Ethiopia		Malta	Sierra Leone
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	0	Australia		Fiji		Mauritania	Slovakia
		Austria	0	Finland		Mauritius	Slovenia
	0	Azerbaijan	0	France	0	Mayotte	Solomon Islands
		Bahamas		French Guiana		Mexico	Somalia
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	Belize		Ghana		Montserrat	0	Sri Lanka
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	Bermuda		Greece		Mozambique	0	Suriname
	Bhutan		Greenland	0	Myanmar/Burma	0	Svalbard and
							Jan Mayen
0	Bolivia		Grenada		Namibia	0	Sweden
0	Bonaire Saint Eustatius and Saba	0	Guadeloupe	0	Nauru	0	Switzerland
0	Bosnia and Herzegovina	©	Guam	0	Nepal		Syria
	Botswana		Guatemala	0	Netherlands	0	Taiwan
0	Bouvet Island		Guernsey	0	New Caledonia	0	Tajikistan
0	Brazil		Guinea	0	New Zealand	0	Tanzania
	British Indian		Guinea-Bissau		Nicaragua	0	Thailand
	Ocean Territory						
0	British Virgin Islands	0	Guyana	0	Niger	0	The Gambia
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	Bulgaria		Heard Island and	0	Niue	0	Togo
			McDonald Islands	3			
	Burkina Faso		Honduras		Norfolk Island	0	Tokelau
0	Burundi	0	Hong Kong	0	Northern Mariana Islands	0	Tonga
0	Cambodia	0	Hungary	0	North Korea	0	Trinidad and Tobago
0	Cameroon		Iceland	0	North Macedonia	0	Tunisia
	Canada		India	0	Norway	0	Turkey
	Cape Verde		Indonesia	0	Oman	0	Turkmenistan
	Cayman Islands		Iran	0	Pakistan	0	Turks and
							Caicos Islands
0	Central African Republic	0	Iraq	0	Palau	0	Tuvalu
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0	Chile		Isle of Man	0	Panama	0	Ukraine
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	China		Israel		Papua New		United Arab
					Guinea		Emirates
0	Christmas Island	0	Italy		Paraguay	0	United Kingdom
	Clipperton		Jamaica		Peru	0	United States
	Cocos (Keeling)		Japan		Philippines	0	United States
	Islands						Minor Outlying
							Islands
	Colombia		Jersey		Pitcairn Islands	0	Uruguay
	Comoros		Jordan		Poland	0	US Virgin Islands
0	Congo		Kazakhstan		Portugal	0	Uzbekistan
0	Cook Islands		Kenya		Puerto Rico	0	Vanuatu
	Costa Rica		Kiribati		Qatar	0	Vatican City
	Côte d'Ivoire		Kosovo		Réunion	0	Venezuela
0	Croatia		Kuwait		Romania	0	Vietnam
	Cuba		Kyrgyzstan		Russia	0	Wallis and
							Futuna
0	Curaçao		Laos		Rwanda	0	Western Sahara
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	Market infrastructure operation (e.g. CCPs, CSDs, Stock exchanges)
	Social entrepreneurship
	Other
	Not applicable
* Ple	ease specify your activity field(s) or sector(s)
	Investment services

The Commission will publish all contributions to this public consultation. You can choose whether you would prefer to have your details published or to remain anonymous when your contribution is published. Fo r the purpose of transparency, the type of respondent (for example, 'business association, 'consumer association', 'EU citizen') country of origin, organisation name and size, and its transparency register number, are always published. Your e-mail address will never be published. Opt in to select the privacy option that best suits you. Privacy options default based on the type of respondent selected

#### \*Contribution publication privacy settings

The Commission will publish the responses to this public consultation. You can choose whether you would like your details to be made public or to remain anonymous.

### Anonymous

Only organisation details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published as received. Your name will not be published. Please do not include any personal data in the contribution itself if you want to remain anonymous.

### Public

Organisation details and respondent details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published. Your name will also be published.

I agree with the personal data protection provisions

### 1. General questions

Current EU rules regarding retail investors (e.g. <u>UCITS</u> (undertakings for the collective investment in transferable securities), PRIIPs (packaged retail investment and insurance products), MiFID II (Markets in Financial Instruments

<u>Directive</u>), <u>IDD</u> (Insurance Distribution Directive), <u>PEPP</u> (pan european pension product), or <u>Solvency II</u> (Directive on the taking-up and pursuit of the business of insurance and reinsurance)) aim at empowering investors, in particular by creating transparency of the key features of investment and insurance products but also at protecting them, for example through safeguards against mis-selling.

# Question 1.1 Does the EU retail investor protection framework sufficiently empower and protect retail investors when they invest in capital markets?

- Yes
- O No
- Don't know / no opinion / not applicable

#### Please explain your answer to question 1.1 and provide examples:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

In our opinion, the EU regulatory framework regarding investor protection is sufficiently effective and robust in safeguarding retail investors. However, such framework has also proven to be quite complex and, therefore, we believe that there is room for simplification in order to achieve a better balance between requirements for the financial industry and retail investors' protection needs.

While aimed at protecting retail investors, some rules may require specific procedures to be followed (e.g. the need to use investment advice and complete a suitability assessment) or may limit investment by retail investors (e.g. by warning against purchase of certain investment products or even completely prohibiting access).

## Question 1.2 Are the existing limitations justified, or might they unduly hinder retail investor participation in capital markets?

- Yes, they are justified
- No, they unduly hinder retail investor participation
- Don't know / no opinion / not applicable

#### Please explain your answer to question 1.2:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Although we acknowledge that most part of the existing limitations are justified/understandable, we believe that certain adjustments would be desirable in order to promote and increase retail investors' participation to capital markets. For instance -as better detailed below in the relevant section- we deem that the revision of the criteria currently adopted for investor categorisation could widen access to capital markets and financial products with final benefits for, among others, retail clients.

# Question 1.3 Are there any retail investment products that retail investors are prevented from buying in the EU due to constraints linked to existing existing EU regulation?



Yes

<sup>◎</sup> No

Don't know / no opinion / not applicable

#### Please explain your answer to question 1.3:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The last few years have been characterised by the entry into force of significant pieces of legislation such as PRIIPs Regulation and MiFID II/MiFIR. The provisions contained therein aimed, inter alia, to protect retail investors and to provide them with relevant disclosure/information in order to put them in the position to assume informed investment decisions. However, we note that such rules entailed certain unintended negative consequences, essentially due to their complexity and expensive implementation. With reference to the PRIIPs Regulation, it is now commonly recognised that many issuers decided to address plain vanilla securities or "simple" products to "professional investors only" in order to not be required to comply with the KID requirements (whose implementation is burdensome and costly). Therefore, the offer of such products to retail investors decreased significantly and such circumstance is even more critical in the current pandemic scenario where issuers would benefit of further funding channels as a viable alternative to the traditional banking one. Such circumstance also affected (i) the possibility for retail clients (acting in the context of execution services and/or investment advice) and individual portfolio managers (acting on behalf of retail clients) to access a wider range of financial instruments also for diversification purposes, and (ii) market liquidity, with final prejudice for markets' efficiency. With reference to MiFID II framework, we consider that the level of protection granted to retail clients with respect to complex products should be better calibrated with the type of investment service carried out in favor of such investors. In particular, we believe that a portfolio manager appointed by a retail client should have the possibility to insert in the portfolio complex products also having "professional only" target market (obviously on the assumption that such products are coherent with the mandate granted to the portfolio manager). In fact, we deem that the investments made in the context of an added-value service such as individual portfolio management - carried out by a professional subject who has to grant the continuous adherence of the investments made to the mandate granted by the client - mitigate the need of protection to be ensured, instead, when the investor operates on his own initiative.

# Question 1.4 What do you consider to be factors which might discourage or prevent retail investors from investing?

	<b>1</b> (strongly disagree)	2 (rather disagree)	3 (neutral)	4 (rather agree)	5 (strongly agree)	Don't know - No opinion - Not applicable
Lack of understanding by retail investors of products?	0	0	©	•	0	•
Lack of understanding of products by advisers?	0	•	0	0	0	©
Lack of trust in products?	0	0	0	•	0	0
High entry or management costs?	0	•	0	0	0	0
Lack of access to reliable, independent advice?	0	•	©	0	0	0
Lack of access to redress?	0	•	©	0	0	0
Concerns about the risks of investing?	©	©	©	•	©	©
Uncertainties about expected returns?	©	©	•	©	©	0
Lack of available information about products in other EU Member States?	0	•	0	0	0	0
Other	0	0	0	0	0	0

### Question 1.5 Do you consider that products available to retail investors in the EU are:

	<b>1</b> (strongly disagree)	2 (rather disagree)	3 (neutral)	4 (rather agree)	5 (strongly agree)	Don't know - No opinion - Not applicable
Sufficiently accessible	0	0	0	•	0	0
Understandable for retail investors	0	0	0	•	0	0
Easy for retail investors to compare with other products	0	0	•	0	0	0
Offered at competitively priced conditions	0	0	0	•	0	0
Offered alongside a sufficient range of competitive products	0	0	0	•	0	0
Adapted to modern (e.g. digital) channels	0	0	0	•	0	0
Adapted to Environmental, Social and Governance (ESG) criteria	0	0	•	0	0	0

# Question 1.6 Among the areas of retail investment policy covered by this consultation, in which area (or areas) would the main scope for improvement lie in order to increase the protection of investors?

Please select as many answers as you like

financial literacy
digital innovation
disclosure requirements
suitability and appropriateness assessment
reviewing the framework for investor categorisation
inducements and quality of advice
addressing the complexity of products
redress
product intervention powers
sustainable investing
other

#### Please explain your answer to question 1.6:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We believe that financial literacy/education should be strongly improved. As a matter of fact, a lot of retail investors have an insufficient level of financial culture which cannot be mitigated by mandatory disclosure of data and information carried out by financial intermediaries in compliance with the relevant rules. On the contrary, such disclosure could be worthless if the client has no (or has little) financial background to effectively understand the contents and meaning of the documentation provided.

With regard to Italy, a report from OECD issued in 2020 and named "International Survey of Adult Financial Literacy" showed that in our country a low proportion of adults was able to reach the minimum target score of financial knowledge and Italy ranks 25th out of 26 countries considered as regards the level of financial literacy. Given the above, we would suggest the provision of long-term actions in this field because we believe that financial education should be taught and learned during schooling. Therefore, initiatives promoting financial education could entail the introduction of ad-hoc classes as mandatory courses, even in case of school/University programs not focused on or linked to economics/finance.

### 2. Financial literacy

For many individuals, financial products and services remain complex. To empower individuals to adequately manage their finances as well as invest, it is of crucial importance that they are able to understand the risks and rewards surrounding retail investing, as well as the different options available. However, as shown by the <a href="OECD/INFE 2020">OECD/INFE 2020</a> international survey of adult financial literacy, many adults have major gaps in understanding basic financial concepts.

While the main responsibility for financial education lies with the Member States, there is scope for Commission initiatives to support and complement their actions. In line with the <u>2020 capital markets union action plan</u>, Directorate General for Financial Stability, Financial Services and Capital Markets Union (DG FISMA) published a <u>feasibility assessment report</u> and will, together with the OECD, develop a financial competence framework in the EU. In addition, the need for a legislative proposal to require Member States to promote learning measures that support the financial education of individuals, in particular in relation to investing will be assessed.

# Question 2.1 Please indicate whether you agree with the following statement: Increased financial literacy will help retail investors to

	<b>1</b> (strongly disagree)	2 (rather disagree)	3 (neutral)	4 (rather agree)	5 (strongly agree)	Don't know - No opinion - Not applicable
Improve their understanding of the nature and main features of financial products	0	0	0	0	•	0
Create realistic expectations about the risk and performance of financial products	0	0	0	•	0	0
Increase their participation in financial markets	0	0	0	•	0	0
Find objective investment information	0	0	0	•	0	0
Better understand disclosure documents	0	0	0	0	0	0
Better understand professional advice	0	0	0	•	0	0
Make investment decisions that are in line with their investment needs and objectives	0	0	0	•	0	0
Follow a long-term investment strategy	0	0	0	•	0	0

Question 2.2 Which further measures aimed at increasing financial literacy (e. g. in order to promote the OECD/Commission financial literacy competence framework) might be pursued at EU level?

Please explain your answer, taking into account that the main responsibility for financial education lies with Member States:

ding spaces and line breaks,			

### 3. Digital innovation

Digitalisation and technological innovation and the increasing popularity of investment apps and web-based platforms are having profound impacts on the way people invest, creating new opportunities (e.g. in terms of easier access to investment products and capital markets, easier comparability, lower costs, etc.). However technological change can also carry risks for consumers (e.g. easier access to potentially riskier products). These changes may pose challenges to existing retail investors, while investor protection rules may no longer be fit for purpose.

Open finance, (i.e. giving greater access to customer data held by financial institutions to third party service providers to enable them to offer more personalised services) can, in the field of investment services, lead to better financial products, better targeted advice and improved access for consumers and greater efficiency in business-to-business transactions. In the <u>September 2020 digital finance strategy</u>, the Commission announced its intention to propose legislation on a broader open finance framework.

Question 3.1 What might be the benefits or potential risks of an open finance approach (i.e. similar to that developed in the field of payment services which allowed greater access by third party providers to customer payment account information) in the field of retail investments (e.g. enabling more competition, tailored advice, data privacy, etc.)?

#### Please explain your answer

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Digitalisation offers a number of advantages in terms of technological development, the possibility of a more efficient processing of large quantities of data for profiling purposes, and increased competition between supervised entities. However, in our opinion, the open finance approach requires a careful review of the EU framework, considering that intermediaries are regulated and supervised, while large technology companies (the so-called Big Tech or Tech-Firms), which are outside the EU regulation perimeter, through data control, can jeopardize the financial market integrity. To this end, consideration should be given to making data,

currently oligopolised by Big Tech companies, a public good, and to re-evaluate the regulation of outsourced cloud services, generally provided by non-regulated entities.
Question 3.2 What new tools or services might be enabled through open finance or other technological innovation (e.g. digital identity) in the financial s e c t o r ?
Please explain your answer
5000 character(s) maximum
By making the contents of publicly available documentation machine-readable, the data within them can be easily extracted and used for various purposes, such as aggregation, comparison, or analysis. In the field of retail investment, examples would include portfolio management apps, robo advisors, comparison websites, pension dashboards, etc. DG FISMA has already started work in this area in the context of the European Single Access Point. Machine-readability is also required by newly proposed legislation, such as the Markets in Crypto-Assets Regulation (MiCA), whilst legacy legal framework will need adaptation.
In the field of retail investment, applicable EU legislation does not currently require documents to be machine-readable. However, some private initiatives are already demonstrating that there is interest from market actors in more standardisation and machine-readability of the data provided within existing retail investment information documents, such as the PRIIPs KID or MiFID disclosures. Requiring machine readability of disclosure documents from scratch could help to open business opportunities for third parties, for example by catering to the needs of advisers and retail investors who prefer direct access to execution only venues.
Question 3.3 Should the information available in various pre-contractual
disclosure documents be machine-readable?
Yes
No
Don't know / no opinion / not applicable

### Please explain your answer to question 3.3:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We believe that the proposal to have machine-readable pre-contractual disclosure documents is reasonable only for the most IT experienced retail clients and, therefore, it cannot be applied as a "one size fits all" solution. Indeed, Italian intermediaries acknowledge that there are still large numbers of retail clients who do not use IT devices or make a very limited use of them.

Rules on marketing and advertising of investment products remain predominantly a national competence, bound up in civil and national consumer protection law, although the <a href="2019 legislative package on cross-border distribution">2019 legislative package on cross-border distribution</a> of investment funds does remove some cross-border national barriers.

Question 3.4 Given the increasing use of digital media, would you consider that having different rules on marketing and advertising of investment products constitutes an obstacle for retail investors to access investment products in other EU markets?

0	Voc	
$\circ$	Yes	:

O No

Don't know / no opinion / not applicable

#### Please explain your answer to question 3.4:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We support harmonisation of the different rules on marketing and advertising of investment products across the EU. An homogeneous framework strongly reduces the risk for retail investors to be disoriented and fall into misjudgements.

Under MiFID product governance rules, which also regulate marketing communication, firms are prevented from presenting products in ways which might mislead clients (e.g. the information should not disguise, diminish or obscure important items, the information should give a fair and prominent indication of any relevant risks when referencing any potential benefits of a financial instrument, all costs and charges should be disclosed, the nature of the product must be explained, etc.).

Question 3.5 Might there be a need for stricter enforcement of rules on online advertising to protect against possible mis-selling of retail investment products?

Yes

No

Don't know / no opinion / not applicable

#### Please explain your answer to question 3.5:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

	We believe that the current enforcement on online advertising is adequate.
Que	estion 3.6 Would you see a need for further EU coordination
	rmonisation of national rules on online advertising and marketing of
nve	estment products?
(	Yes
0	No No
0	Don't know / no opinion / not applicable
Ple	ase explain your answer to question 3.6, including which rules would
req	uire particular attention:
500	00 character(s) maximum
inclu	iding spaces and line breaks, i.e. stricter than the MS Word characters counting method.
	Please, see answer to question 3.4.

In February 2021, in the context of speculative trading of GameStop shares, <u>ESMA issued a statement</u> urging retail investors to be careful when taking investment decisions based exclusively on information from social media and other unregulated online platforms, if they cannot verify the reliability and quality of that information.

Question 3.7 How important is the role played by social media platforms in influencing retail investment behaviour (e.g. in facilitating communication between retail investors, but also increasing herding behaviour among investors or for large financial players to collect data on interest in certain stocks or financial products)?

- Not at all important
- Rather not important
- Neutral
- Somewhat important
- Very important
- Don't know / no opinion / not applicable

#### Please explain your answer to question 3.7:

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Social media platforms can significantly influence retail investment choices.

Question 3.8 Social media platforms may be used as a vehicle by some users to help disseminate investment related information and may also pose risks for retail investment, e.g. if retail investors rely on unverified information or on information not appropriate to their individual situation. How high do you consider this risk?

- Not at all significant
- Not so significant
- Neutral
- Somewhat significant
- Very significant
- Don't know / no opinion / not applicable

MiFID II regulates the provision of investment advice and marketing communication suggesting, explicitly or implicitly, an investment strategy. Information about investment opportunities are increasingly circulating via social media, which can prompt people to decide to invest on the basis of information that is unverified, may be incorrect or unsuited to the individual customer situation. This information may be circulated by individuals without proper qualification or authorisation to do so. The Market Abuse Regulation (MAR) also contains provisions which forbid the dissemination of false information and forbid collaboration between persons (e.g. brokers recommending a trading strategy) to commit market abuse.

Question 3.9 Do the rules need to be reinforced at EU level with respect to dissemination of investment related information via social media platforms?

- Yes
- No
- Don't know / no opinion / not applicable

#### Please explain your answer to question 3.9:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The Delegated Regulation n°958/2016 already provides appropriate rules.

On-line investment brokers, platforms or apps, which offer execution only services to retail investors, are subject to the relevant investor protection rules for such services under the MiFID framework. While such on-line investment platforms may offer advantages for retail investors, including a low level of fees and the ease of access to a large variety of investment products, such platforms may also present risks, e.g. in case of inadequacy of appropriateness checks, lack of understanding of individual investors lack or inadequate disclosure of costs.

Question 3.10 Do you consider that retail investors are adequately protected
when purchasing retail investments on-line, or do the current EU rules need
to be updated?

- Yes, consumers are adequately protected
- No, the rules need to be updated

including spaces and I	ine breaks, i.e. stricter than the MS Word characters counting method.
websites, apps,	When products are offered online (e.g. on comparison online brokers, etc.) how important is it that lower risk or not
overly complex	products appear first on listings?
overly complex  Not at all in	
	nportant
Not at all in	nportant
<ul><li>Not at all in</li><li>Rather not</li><li>Neutral</li></ul>	nportant important
<ul><li>Not at all in</li><li>Rather not</li><li>Neutral</li><li>Somewhat</li></ul>	nportant important important
<ul><li>Not at all in</li><li>Rather not</li><li>Neutral</li><li>Somewhat</li><li>Very import</li></ul>	nportant important important
<ul><li>Not at all in</li><li>Rather not</li><li>Neutral</li><li>Somewhat</li><li>Very import</li><li>Don't know</li></ul>	important important important tant

### 4. Disclosure requirements

Rules on pre-contractual and on-going disclosure requirements are set out for different products in MiFID II, the Insuran ce Distribution Directive, AIFMD (Alternative Investment Fund Managers Directive), UCITS, PEPP and the Solvency II framework, as well as in horizontal EU legislation (e.g. PRIIPs or the Distance Marketing Directive) and national legislation. The rules can differ from one instrument to another, which may render comparison of different products more difficult.

# Question 4.1 Do you consider that pre-contractual disclosure documentation for retail investments, in cases where no Key Information Document is provided, enables adequate understanding of:

	<b>1</b> (strongly disagree)	2 (rather disagree)	3 (neutral)	4 (rather agree)	5 (strongly agree)	Don't know - No opinion - Not applicable
The nature and functioning of the product	0	0	0	•	©	•
The costs associated with the product	0	0	0	•	0	©
The expected returns under different market conditions	0	0	•	0	0	0
The risks associated with the product	0	0	0	•	0	0

#### Please explain your answer to question 4.1:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We believe that the contents of pre-contractual information provided by MiFID II ensure an adequate disclosure. Therefore, the KID is useful for packaged products only and its provision should be limited to the distribution of such products.

Question 4.2 Please assess the different elements for each of the following pieces of legislation:

**Question 4.2.1 PRIIPs Key Information Document** 

Question 4.2.1 a) PRIIPS: Is the pre-contractual information provided to retail investors for each of the elements below **sufficiently understandable** and reliable so as to help them take retail investment decisions? Please assess the **level of understandability**:

	<b>1</b> (very low)	2 (rather low)	3 (neutral)	4 (rather high)	5 (very high)	Don't know - No opinion - Not applicable
PRIIPs Key Information Document (as a whole)	0	0	0	•	0	0
Information about the type, objectives and functioning of the product	•	0	0	•	•	•
Information on the risk-profile of the product, and the summary risk indicator	0	0	•	•	0	•
Information about product performance	0	0	•	0	0	0
Information on cost and charges	0	0	•	0	0	0
Information on sustainability-aspects of the product	0	0	0	0	0	•

Question 4.2.1 b) PRIIPS: Is the pre-contractual information provided to retail investors for each of the elements below **sufficiently reliable** so as to help them take retail investment decisions? Please assess the **level of reliability**:

	<b>1</b> (very low)	2 (rather low)	3 (neutral)	4 (rather high)	5 (very high)	Don't know - No opinion - Not applicable
PRIIPs Key Information Document (as a whole)	0	0	0	•	0	0
Information about the type, objectives and functioning of the product	©	0	0	•	0	•
Information on the risk-profile of the product, and the summary risk indicator	©	0	0	•	0	•
Information about product performance	0	0	0	•	0	0
Information on cost and charges	0	0	0	•	0	0
Information on sustainability-aspects of the product	0	0	0	0	0	•

# Question 4.2.1 c) PRIIPS: Is the amount of information provided for each of the elements below insufficient, adequate, or excessive?

	<b>1</b> (insufficient)	2 (adequate)	3 (excessive)	Don't know - No opinion - Not applicable
PRIIPs Key Information Document (as a whole)	•	•	©	•
Information about the type, objectives and functioning of the product	•	•	•	•
Information on the risk-profile of the product, and the summary risk indicator	•	•	•	•
Information about product performance	0	•	0	0
Information on cost and charges	0	•	0	0
Information on sustainability-aspects of the product	0	0	0	•

#### Please explain your answer to question 4.2.1:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

As stated above, we believe that the information contained in the KID are adequate and reliable. However, in certain cases they are not fully understandable by retail investors given their lack of financial culture, their standardisation (which does not allow to fully show the specific characteristics of the relevant product) and the misalingnment with the information to be provided according to MiFID II (for instance, costs and charges information).

#### **Question 4.2.2 Insurance Product Information Document**

Question 4.2.2 a) IDD: Is the pre-contractual information provided to retail investors for each of the elements below **sufficiently understandable** and reliable so as to help them take retail investment decisions? Please assess the **level of understandability**:

1	2	3	4	5	Don't know - No
(very low)		(neutral)		(very high)	opinion -

		(rather low)		(rather high)		Not applicable
Insurance Product Information Document (as a whole)	•	•	•	•	•	•
Information about the insurance distributor and its services	•	•	•	•	•	•
Information on the insurance product (conditions, coverage etc.)	©	•	•	•	•	•
Information on cost and charges	0	0	0	0	0	0

Question 4.2.2 b) IDD: Is the pre-contractual information provided to retail investors for each of the elements below **sufficiently reliable** so as to help them take retail investment decisions? Please assess the **level of reliability**:

	<b>1</b> (very low)	2 (rather low)	3 (neutral)	4 (rather high)	5 (very high)	Don't know - No opinion - Not applicable
Insurance Product Information Document (as a whole)	•	•	•	•	•	•
Information about the insurance	©	©	•	©	•	•

distributor and its services						
Information on the insurance product (conditions, coverage etc.)	©	•	•	•	©	•
Information on cost and charges	•	•	•	•	•	•

# Question 4.2.2 c) IDD: Is the amount of information provided for each of the elements below insufficient, adequate, or excessive?

	<b>1</b> (insufficient)	2 (adequate)	3 (excessive)	Don't know - No opinion - Not applicable
Insurance Product Information Document (as a whole)	•	©	©	•
Information about the insurance distributor and its services	©	©	©	•
Information on the insurance product (conditions, coverage etc.)	©	©	•	•
Information on cost and charges	0	0	0	0

#### Please explain your answer to question 4.2.2:

E000	,	/ 1	,
5/1/1/1	character	1011	mavimiim
	Ullalacici	10//	ΠαλΙΠΙΔΙΠ

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

**Question 4.2.3 PEPP Key Information Document** 

Question 4.2.3 a) PEPP: Is the pre-contractual information provided to retail investors for each of the elements below **sufficiently understandable** and reliable so as to help them take retail investment decisions? Please assess the **level of understandability**:

	<b>1</b> (very low)	2 (rather low)	3 (neutral)	4 (rather high)	5 (very high)	Don't know - No opinion - Not applicable
PEPP Key Information Document (as a whole)	0	0	0	0	©	0
Information about the PEPP provider and its services	©	•	©	©	©	•
Information about the safeguarding of investments	©	•	©	©	©	•
Information on cost and charges	0	•	0	0	©	•
Information on the pay-out phase	0	0	0	0	©	0

Question 4.2.3 b) PEPP: Is the pre-contractual information provided to retail investors for each of the elements below **sufficiently reliable** so as to help them take retail investment decisions? Please assess the **level of reliability**:

	<b>1</b> (very low)	2 (rather low)	3 (neutral)	4 (rather high)	5 (very high)	Don't know - No opinion - Not applicable
PEPP Key Information Document (as a whole)	•	•	•	•	•	•
Information about the PEPP provider and its services	•	•	•	•	•	•
Information about the safeguarding of investments	•	•	•	•	•	•
Information on cost and charges	©	0	0	0	•	0
Information on the pay- out phase	•	•	0	0	•	0

# Question 4.2.3 c) PEPP: Is the amount of information provided for each of the elements below insufficient, adequate, or excessive?

	<b>1</b> (insufficient)	2 (adequate)	3 (excessive)	Don't k No opi No applid
PEPP Key Information Document (as a whole)	©	•	©	•
Information about the PEPP provider and its services	•	•	•	•

Information about the safeguarding of investments				•
Information on cost and charges	•	©	©	•
Information on the pay- out phase	©	©	©	•

#### Please explain your answer to question 4.2.3:

5000 character(s) maximum		
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.		

Question 4.3 Do you consider that the language used in pre-contractual documentation made available to retail investors is at an acceptable level of understandability, in particular in terms of avoiding the use of jargon and sector specific terminology?

- Yes
- No
- Don't know / no opinion / not applicable

#### Please explain your answer to question 4.3:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Although we believe that the language used in pre-contractual documentation is quite clear, as noted above we think that financial knowledge and culture of retail clients should be strongly improved in order to get the best possible level of understandability.

Question 4.4 At what stage of the retail investor decision making process should the Key Information Document (PRIIPs KID, PEPP KID, Insurance Product Information Document) be provided to the retail investor? Please explain your answer:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

As regards PRIIPs KID, we believe that the current regime (i.e. KID provided to retail clients in good time before a transaction is carried out) is adequate because it responds to information purposes/investor protection needs of the PRIIPs Regulation.

Question 4.5 Does pre-contractual documentation for retail investments enable a clear comparison between different investment products?

- Yes
- O No
- Don't know / no opinion / not applicable

#### Please explain your answer to question 4.5:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Pre-contractual documentation is useful to allow comparisons between investment products although this requires a sufficient level of financial knowledge/culture.

Question 4.6 Should pre-contractual documentation for retail investments enable as far as possible a clear comparison between different investment products, including those offered by different financial entities (for example, with one product originating from the insurance sector and another from the investment funds sectors)?

- Yes
- <sup>◎</sup> No
- Don't know / no opinion / not applicable

#### Please explain your answer to question 4.6:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We think that pre-contractual documentation enables clients to compare different investment products. However, such comparison should not require further documentation to be provided to investors because this would add complexity to documents which are already very long and sometimes redundant.

Question 4.7 a) Are you aware of any overlaps, inconsistencies, redundancies, or gaps in the EU disclosure rules (e.g. PRIIPS, MiFID, IDD, PEPP, etc.) with respect to the way product cost information is calculated and presented?

- Yes
- O No
- Don't know / no opinion / not applicable

### Please explain your answer to question 4.7 a), and indicate which information documents are concerned:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

As stated above, information disclosed on costs and charges differ between products (TER vs RIY indicator vs article 50 of Commission Delegated Regulation 2017/565). Furthermore, our members acknowledge inconsistencies between KID disclosure and costs and charges disclosure pursuant to said Delegated Regulation with respect to auto-callable products.

Question 4.7 b) Are you aware of any overlaps, inconsistencies, redundancies, or gaps in the the EU disclosure rules (e.g. PRIIPS, MiFID, IDD, PEPP, etc.) with respect to the way risk information is calculated and presented?

- Yes
- O No
- Don't know / no opinion / not applicable

### Please explain your answer to question 4.7 b), and indicate which information documents are concerned:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Information on the risk profile may differ from product to product and it is not always possible to make an assessment using the same risk format (for instance, experience showed this difficulty with reference to autocallable products).

Question 4.7 c) Are you aware of any overlaps, inconsistencies, redundancies, or gaps in the EU disclosure rules (e.g. PRIIPS, MiFID, IDD, PEPP, etc.) with respect to the way performance information is calculated and presented?

0	Yes
	1 (7.3

### Please explain your answer to question 4.7 c), and indicate which information documents are concerned:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

With respect to PRIIPs, we acknowledged that the UK is considering a proposal which scraps performance scenarios and standardized risk scores from the information document, due to their potential to mislead. Although the UK is not part of the EU anymore, such proposal could have unlevel playing field effects.

Question 4.7 d) Are you aware of any overlaps, inconsistencies, redundancies, or gaps in the EU disclosure rules (e.g. PRIIPS, MiFID, IDD, PEPP, etc.) with respect to other elements?

(600)		
	v	~
	1	<b>H</b> 5

## Question 4.8 How important are the following types of product information when considering retail investment products?

	<b>1</b> (not relevant)	(relevant, but not crucial)	3 (essential)	Don't k No opi Nc applic
Product objectives /main product features		©	•	•
Costs	0	0	•	0

O No

Don't know / no opinion / not applicable

No

Don't know / no opinion / not applicable

Past performance		•	©	0
Guaranteed returns	•	•	•	0
Capital protection	•	•	•	6
Forward- looking performance expectation	•	•	•	•
Risk	0	0	•	0
Ease with which the product can be converted into cash	•	©	•	<b>©</b>
Other	0	0	0	0

#### Please explain your answer to question 4.8:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

With respect to "Forward-looking performance expectation" we believe that such product information are very delicate. In fact, displaying the forward-looking performance expectations might suggest to the retail investor that a certain return is guaranteed. In this sense, it could be even more misleading the provision of probabilistic scenarios because it could be potentially very difficult for investors to correctly understand the information on probabilities.

MiFID II has established a comprehensive cost disclosure regime that includes requiring that appropriate information on costs in relation to financial products as well as investment and ancillary services is provided in good time to the clients (i.e. before any transaction is concluded and on an annual basis, in certain cases).

Question 4.9 Do you consider that the current regime is sufficiently strong to ensure costs and cost impact transparency for retail investors?

In particular, would an annual ex post information on costs be useful for retail investors in all cases?

Yes

No

Don't know / no opinion / not applicable

#### Please explain your answer to question 4.9:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We believe that annual ex post information should not be applied to all cases and that the current version of article 50 of EU Regulation 565/2017 already ensures an adequate level of annual ex post information (to be provided according to the terms and conditions provided therein).

Studies show that due to the complexity of products and the amount of the aggregate pre-contractual information provided to retail investors, there is a risk that investors are not able to absorb all the necessary information due to information overload. This can lead to suboptimal investment decisions.

Question 4.10 What should be the maximum length of the PRIIPs Key Information Document, or a similar pre-contractual disclosure document, in terms of words?

#### Please explain your answer:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We believe that the current length provided for PRIIPs KID is sufficient and appropriate.

Question 4.11 How should disclosure requirements for products with more complex structures, such as derivatives and structured products, differ compared to simpler products, for example in terms of additional information to be provided, additional explanations, additional narratives, etc.?

#### Please explain your answer:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

In our opinion, information should be calibrated according to the product considered. Therefore, simple products would not need the same quantity of information of more complex products. However, this should

not mean that additional information are to be provided for complex products because of the risk of information overload mentioned above and the lack of financial culture of investors. On the contrary, information should be reduced and deeply simplified for simpler products.
Question 4.12 Should distributors of retail financial products be required to make pre-contractual disclosure documents available:
On paper by default?
In electronic format by default, but on paper upon request?
In electronic format only?
Don't know / no opinion / not applicable
Please explain your answer to question 4.12:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
We agree with the second option in line with the approach to the matter followed by MiFIDII-Quick fix.
Question 4.13 How important is it that information documents be translated into the official language of the place of distribution?
Not at all important
Rather not important
Neutral
Somewhat important
Very important
Don't know / no opinion / not applicable
Please explain your answer to question 4.13:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 4.14 How can access, readability and intelligibility of precontractual retail disclosure documents be improved in order to better help retail investors make investment decisions?

		таке	investment	decisions?
Please exp	olain your answer:			
5000 characte	er(s) maximum			
including space	es and line breaks, i.e. stri	cter than the MS Wo	ord characters counting method	l.

# Question 4.15 When information is disclosed via digital means, how important is it that:

	(not at all important)	2 (rather not important)	3 (neutral)	4 (somewhat important)	5 (very important)	Don't know - No opinion - Not applicable
There are clear rules to prescribe presentation formats (e.g. readable font size, use of designs/colours, etc.)?	•	•	•	•	•	•
Certain key information (e.g. fees, charges, payment of inducements, information relative to performance, etc.) is displayed in ways which highlight the prominence?	©	©	©	•	©	•
Format of the information is adapted to use on different kinds of device (for example through use of layering)?	0	•	0	•	•	•
Appropriately labeled and relevant hyperlinks are used to provide access to supplementary information?	0	0	0	•	0	•
Use of hyperlinks is limited (e.g. one click only – no cascade of links)?	0	0	0	•	0	0
Contracts cannot be concluded until the consumer has scrolled to the end of the document?	0	0	0	•	0	0
Other?	0	0	0	0	0	0

Please explain your answer to question 4.15:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
5. The PRIIPs Regulation
In accordance with the <u>PRIIPs Regulation</u> , and as part of the retail investment strategy, the Commission is seeking views on the PRIIPs Regulation. In February 2021, the <u>ESAs agreed on a draft amending Regulatory Technical Section 1</u>
Standard aimed at improving the delegated (level 2) regulation. The Commission is now assessing the PRIIP
Regulation level 1 rules, in line with the review clause contained in the Regulation.
One objective of the DDUDe Demulation
Core objectives of the PRIIPs Regulation
Question 5.1 Has the PRIIPs Regulation met the following core objectives:
a) Improving the level of understanding that retail investors have of retail
a) Improving the level of understanding that retail investors have of retail
investment products:
Yes
No
Don't know / no opinion / not applicable
Please explain your answer to question 5.1 a):
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
b) Improving the ability of retail investors to compare different retail
investment products, both within and among different product types:
Yes
© No
Don't know / no opinion / not applicable

	cter(s) maximum
	ces and line breaks, i.e. stricter than the MS Word characters counting method.
c) Reduc	ing the frequency of mis-selling of retail investment products and
the numb	er of complaints:
Yes	
O No	
Don'	t know / no opinion / not applicable
Please ex	plain your answer to question 5.1 c):
5000 charac	cter(s) maximum
including spa	ces and line breaks, i.e. stricter than the MS Word characters counting method.
d) Enabli	ng retail investors to correctly identify and choose the investment
-	that are suitable for them, based on their individual sustainability
-	es, financial situation, investment objectives and needs and risk
tolerance	•
© Yes	•
No	
Don'	t know / no opinion / not applicable
<b>D</b> .	
	plain your answer to question 5.1 d):
	cter(s) maximum ces and line breaks, i.e. stricter than the MS Word characters counting method.
including spa	ces and line breaks, i.e. stricter than the WS Word Characters counting method.

ding spaces and line breaks, i.e. stricter than the M	15 Word characters (	counting method.	
		to DI	
estion 5.2.1 What could be done to PP KIDs?	improve the	access to Pi	RIIPS KIDS a
	Yes	No	Don't know No opinion Not applicable
Requiring PRIIPs KIDs and PEPP KIDs to be uploaded onto a searchable EU-wide database	0	0	0
Requiring PRIIPs KIDs and PEPP KIDs to be uploaded onto a searchable national database	0	0	0
Requiring PRIIPs KIDs and PEPP KIDs to be made available in a dedicated section on manufacturer and distributor websites	•	•	•
	0		0

Question 5.2 Are retail investors easily able to find and access PRIIPs KIDs

and PEPP KIDs?

Yes

#### The PRIIPs KID

Question 5.3 Should the PRIIPs KID be simplified, and if so, how (while still fulfilling its purpose of providing uniform rules on the content of a KID which shall be accurate, fair, clear, and not misleading)?

- Yes
- O No
- Don't know / no opinion / not applicable

#### Please explain your answer to question 5.3:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We are in favour of a simplification of the KID mostly for simpler products and auto-callable products. With respect to simpler products we think that they should be excluded from the PRIIPs Regulation perimeter given the absence of a packaged nature.

#### Implementation and supervision of the PRIIPs Regulation

Question 5.4 Can you point to any inconsistencies or discrepancies in the actual implementation of the PRIIPs Regulation across PRIIPs manufacturers, distributors, and across Member States?

- Yes
- No
- Don't know / no opinion / not applicable

# Please explain your answer to question 5.4:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We noted some inconsistencies in the application of the PRIIPs Regulation across Member States especially for what concerns the financial instruments in scope. Furthermore, certain Member States provided for the previous notification of the KID to the relevant NCA before the distribution of the PRIIP (and in case of KID amendments). Because of this procedure, investment firms active in such countries bore implementation costs which competitors operating in different countries haven't borne with subsequent competitive disadvantages. Finally, we acknowledged that the UK is considering a proposal which scraps performance scenarios and standardized risk scores from the information document, due to their potential to mislead. Although the UK is not part of the EU anymore, such proposal could have unlevel playing field effects.

# 5.5 In your experience, is the supervision of PRIIPs KIDs consistent across Member States?

© Yes
No
Don't know / no opinion / not applicable
Please explain your answer to question 5.5:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
• • • • • • • • • • • • • • • • • • • •
Question.5.6 What is in your experience as a product manufacturer, the cost of manufacturing:
5.6 a) A single PRIIPs KID (cost in € per individual product)
€
Please explain your answer to question 5.6 a):
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
E C h) A single DEDD VID (seet in 6 new individual product)
5.6 b) A single PEPP KID (cost in € per individual product) ∈
Please explain your answer to question 5.6 b):
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
5.6 c) A single Insurance Product Information Document (cost in € per
individual product)

	€
Please explain your a	inswer to question 5.6 c):
5000 character(s) maximum	
including spaces and line brea	ks, i.e. stricter than the MS Word characters counting method.
Question 5.7 What is in your o	veneriance as a product manufacturer the cost of undating
auestion 5.7 what is in your e	xperience as a product manufacturer the cost of updating:
5 7 a) A single DRIIDs	KID (cost in € per individual product)
J. I a) A Siligle Fillins	
	€
Please explain your a	nswer to question 5.7 a):
5000 character(s) maximum	
including spaces and line brea	ks, i.e. stricter than the MS Word characters counting method.
5.7 b) A single PEPP	KID (cost in € per individual product)
, , , , , , , , , , , , , , , , , , ,	€
Please explain your a	nswer to question 5.7 b):
5000 character(s) maximum	
including spaces and line brea	ks, i.e. stricter than the MS Word characters counting method.
5.7 c) A single Insu	rance Product Information Document (cost in € per
_	and Freduct information booking (oost in c por
individual product)	
	€

5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 5.8 Which factors of preparing, maintaining, and distributing the
KID are the most costly?
Please select as many answers as you like
Collecting product data/inputs
Performing the necessary calculations
Updating IT systems
Quality and content check
Outsourcing costs
Other
Disease available valve analyses to available 5.0.
Please explain your answer to question 5.8:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
The later of the line breaks, i.e. ethoter than the Word enaracters counting method.

# **Multiple-Option Products**

For PRIIPs offering the retail investor a range of options for investments (Multiple Option Products) the PRIIPs Regulation currently provides the manufacturer with two different approaches for how to structure the KID:

- A separate KID can be prepared for each investment option (Article 10(a))
- A generic KID covering in general terms the types of investment options offered and separate information on each underlying investment option (Article 10(b))

According to feedback, both of these options present drawbacks, including challenges for retail investors to compare multiple option products with each other, in particular regarding costs.

An alternative approach would therefore be to require the provision of only one information document for the whole Multiple-Option Product, depending on the underlying investment options that the retail investors would prefer.

Question 5.9 Should distributors and/or manufacturers of Multiple Option Products be required to provide retail investors with a single, tailor-made, KID, reflecting the preferred underlying portfolio of each investor?

What should happen in the case of ex-post switching of the underl	ying
investment options?	
Yes	
No	
Don't know / no opinion / not applicable	
Please explain your answer to question 5.9:  5000 character(s) maximum	
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	

#### Scope

The scope of the PRIIPs Regulation currently excludes certain pension products, despite qualifying under the definition of packaged retail investment products. These include pension products which, under national law, are recognised as having the primary purpose of providing the investor with an income in retirement and which entitle the investor to certain benefits. These also include individual pension products for which a financial contribution from the employer is required by national law and where the employer or the employee has no choice as to the pension product or provider.

Question 5.10 Should the scope of the PRIIPs Regulation include the following products?

- a) Pension products which, under national law, are recognised as having the primary purpose of providing the investor with an income in retirement and which entitle the investor to certain benefits:
  - Yes
  - O No
  - Don't know / no opinion / not applicable
- b) Individual pension products for which a financial contribution from the employer is required by national law and where the employer or the employee has no choice as to the pension product or provider:
  - Yes

<sup>™</sup> No
Don't know / no opinion / not applicable
The ability to access past versions of PRIIPS KIDs from a manufacturer is useful in showing how its product portfolio has evolved (e.g. evolution of risk indicators, costs, investment strategies, performance scenarios, etc.) that cannot be understood from simply looking at the latest versions of PRIIPS disclosure documents of currently marketed products.
Question 5.11 Should retail investors be granted access to past versions of PRIIPs KIDs?
Yes
No
Don't know / no opinion / not applicable
Please explain your answer to question 5.11:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
We believe that granting access to past versions of the PRIIPs KIDs would bring no added value for retail investors but only costs for the financial industry.
Question 5.12 The PRIIPs KIDs should be reviewed at least every 12 months and if the review concludes that
there is a significant change, also updated.
there is a significant change, also updated.
there is a significant change, also updated.  Question 5.12.1 Should the review and update occur more regularly?
there is a significant change, also updated.  Question 5.12.1 Should the review and update occur more regularly?  Yes
there is a significant change, also updated.  Question 5.12.1 Should the review and update occur more regularly?  Yes  No
there is a significant change, also updated.  Question 5.12.1 Should the review and update occur more regularly?  Yes  No  Don't know / no opinion / not applicable
there is a significant change, also updated.  Question 5.12.1 Should the review and update occur more regularly?  Yes  No  Don't know / no opinion / not applicable  Question 5.12.2 Should this depend on the characteristics of the PRIIPs?
there is a significant change, also updated.  Question 5.12.1 Should the review and update occur more regularly?  Yes  No  Don't know / no opinion / not applicable  Question 5.12.2 Should this depend on the characteristics of the PRIIPs?  Yes
there is a significant change, also updated.  Question 5.12.1 Should the review and update occur more regularly?  Yes  No  Don't know / no opinion / not applicable  Question 5.12.2 Should this depend on the characteristics of the PRIIPs?  Yes  No
Cuestion 5.12.1 Should the review and update occur more regularly?  Yes  No  Don't know / no opinion / not applicable  Question 5.12.2 Should this depend on the characteristics of the PRIIPs?  Yes  No  Don't know / no opinion / not applicable  Question 5.12.3 What should trigger the update of PRIIP KIDs?
Question 5.12.1 Should the review and update occur more regularly?  Yes  No  Don't know / no opinion / not applicable  Question 5.12.2 Should this depend on the characteristics of the PRIIPs?  Yes  No  Don't know / no opinion / not applicable  Question 5.12.3 What should trigger the update of PRIIP KIDs?
Cuestion 5.12.1 Should the review and update occur more regularly?  Yes  No  Don't know / no opinion / not applicable  Question 5.12.2 Should this depend on the characteristics of the PRIIPs?  Yes  No  Don't know / no opinion / not applicable  Question 5.12.3 What should trigger the update of PRIIP KIDs?

#### Please explain your answer to question 5.12:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We believe that the current time schedule for the PRIIPs KID review is adequate and that there is no need for a more frequent update, which would lead to a cost increase for the financial industry only.

# 6. Suitability and appropriateness assessment

Under current EU rules, an investment firm providing advice or portfolio management to a retail investor must collect information about the client and make an assessment that a given investment product is suitable for them before it can recommend a product to a client or invest in it on the client's behalf. Similar rules exist for the sale of insurance-based investment products and of Pan-European Pension Products. The objective of these rules is to protect retail investors and ensure that they are not advised to buy products that may not be suitable for them. The suitability assessment process may however sometimes be perceived as lengthy and ineffective.

Question 6.1 To what extent do you agree that the suitability assessment conducted by an investment firm or by a seller of insurance-based investment products serves retail investor needs and is effective in ensuring that they are not offered unsuitable products?

- Strongly disagree
- Disagree
- Neutral
- Agree
- Strongly agree
- Don't know / no opinion / not applicable

# Please explain your answer to question 6.1:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We believe that the suitability assessment is an effective and well-rounded tool for what regards investor protection. The current regime benefits of the previous experience under MiFID I and the additional elements brought by MiFID II discipline strenghtened it. Therefore, we do not think that further actions should be taken in this area.

Question 6.2 Can you identify any problems with the suitability assessment?
Yes
No
Don't know / no opinion / not applicable
Question 6.3 Are the rules on suitability assessments sufficiently adapted to the increasing use of online platforms or brokers when they are providing advice?
Yes
No
Don't know / no opinion / not applicable
Please explain your answer to question 6.3:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Where investment firms do not provide advice or portfolio management, they are still required to request information on the knowledge and experience of clients to assess whether the investment service or product is appropriate, and to issue a warning in case it is deemed inappropriate. Similar rules apply to sales of insurance-based investment products where in specific cases the customer has made use of a right provided under national law to opt out of a full suitability assessment.
Question 6.4 To what extent do you agree that the appropriateness test
serves retail investor needs and is effective in ensuring that they do not
purchase products they are not able to understand or that are too risky for
their client profile?
Strongly disagree
Disagree
Neutral
Agree
Strongly agree
Don't know / no opinion / not applicable

# Please explain your answer to question 6.4:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

As stated above with respect to suitability assessment, we deem that the appropriateness test is an effective tool. However, in Italy the appropriateness regime is applied in a few casis (on-line trading). In fact, as a consequence of the supervisory approach adopted by our NCA (Consob) since the application of MiFID I, executive investment services are carried out together with investment advice, thus triggering the application of the suitability assessment rules.

Question 6.5 Can you identify any problems with the test and if so, how might they be addressed (e.g. is the appropriateness test adequate in view of the risk of investors purchasing products that may not be appropriate for them)?
Yes
<sup>©</sup> No
Don't know / no opinion / not applicable
Please explain your answer to question 6.5:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 6.6 Are the rules on appropriateness tests sufficiently adapted to
the increasing use of online platforms or brokers?
Yes
No
Don't know / no opinion / not applicable
Please explain your answer to question 6.6:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 6.7 Do you consider that providing a warning about the fact that a product is inappropriate is sufficient protection for retail investors?

Yes

	No
0	Don't know / no opinion / not applicable

#### Please explain your answer to question 6.7:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We believe that such warning could be sufficient also considering that product governance rules are provided to mitigate the occurrence of such situations.

In case of the execution of orders or transmission and reception of orders of certain non-complex products, at the initiative of the client, no appropriateness test is required. The investment firm must only inform the client that the appropriateness of the service or product has not been assessed and that he/she does not benefit from the protection of the relevant rules on conduct of business.

# Question 6.8 Do you agree that no appropriateness test should be required in such situations?

- Yes
- <sup>⊚</sup> No
- Don't know / no opinion / not applicable

# Please explain your answer to question 6.8:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Although in Italy execution-only regime is not widespread, we believe that no appropriateness test should be required in such situations because of the non-complex nature of the products and of the presence of product governance rules.

MiFID II requires that when investment firms manufacture financial instruments for sale to clients, they must make sure that:

- those instruments are designed to meet the needs of an identified target market of end clients
- the strategy for distribution of the financial instruments is compatible with the identified target market
- and they must take reasonable steps to ensure that the financial instrument is distributed to the identified target market

The investment firms that offer or recommend such financial instruments (the distributors) must be able to understand them, assess their compatibility with the needs of their clients and take into account the identified target market of end clients.

Question 6.9 Does the target market determination process (at the level of
both manufacturers and distributors) need to be improved or clarified?  Or Yes
© No
Don't know / no opinion / not applicable
Please explain your answer to question 6.9:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Demands and needs test (specific to the Insurance Distribution Directive (IDD))
Before selling an insurance product or insurance-based investment product, insurance distributors are obliged to have a dialogue with their customers to determine their demands and needs so that they are able to propose products offering adequate characteristics and coverage for the specific situation of the customer. Any products proposed must be consistent with the customer's demands and needs. In the case of insurance-based investment products, this requirement comes in addition to the suitability assessment.
Question 6.10 To what extent do you agree that, in its current form, the demands and needs test is effective in avoiding mis-selling of insurance products and in ensuring that products distributed correspond to the individual situation of the customer?
Strongly disagree
Disagree
Neutral
Agree
Strongly agree
Don't know / no opinion / not applicable
Please explain your answer to question 6.10:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 6.11 Can you identify any problems with the demands and needs test, in particular its application in combination with the suitability assessment in the case of insurance-based investment products?
© Yes
© No
Don't know / no opinion / not applicable
The IDD does not contain detailed rules on the demands and needs test and leaves it to Member States to decide or the details of how the test is applied in practice. This results in differences between Member States.
Question 6.12 Are more detailed rules needed in EU law regarding the demands and needs test to make sure that it is applied in the same manner throughout the internal market?  Yes
No
Don't know / no opinion / not applicable
Please explain your answer to question 6.12:  5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 6.13.1 Is the demands and needs test sufficiently adapted to the online distribution of insurance products?  Yes  No  Don't know / no opinion / not applicable
Overtion C 40.0 Are much advertible water and different value of the
Question 6.13.2 Are procedural improvements or additional rules or guidance
needed to ensure the correct and efficient application of the test in cases of online distribution?
Yes
No
- INO

Don't know / no opinion / not applicable

#### Please explain your answer to question 6.13:

5000 character(s) maximum	
cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.	

# 7. Reviewing the framework for investor categorisation

As announced under Action 8 of the <u>capital markets union action plan</u>, the Commission intends to assess the appropriateness of the existing investor categorisation framework and, if appropriate, adopt a legislative proposal aimed at reducing the administrative burden and information requirements for a subset of retail investors. This will involve the review of the existing investor categorisation (namely the criteria required to qualify as a professional investor) or the introduction of a new category of *qualified* investor in MiFID II.

Currently, under MiFID II, retail investors are defined as those that do not qualify to be professional investors. Where investors choose to opt into the professional category, the intermediary must warn the investor of the level of protection they will cease to have and the investor must comply with at least two of the three following criteria

- the client has carried out transactions, in significant size, on the relevant market for the financial instrument or for similar instruments with an average frequency of at least 10 transactions per quarter over the previous four quarters
- the size of the client's financial instrument portfolio composed of cash deposits and financial instruments must be larger than €500,000
- the client currently holds or has held for at least one year a professional position in the financial sector which requires knowledge of the envisaged financial transactions or services

Retail investors are currently subject to a number of additional investment protection measures, such as prohibition to acquire certain products as well as additional disclosure information. Some stakeholders have argued that for certain investors that currently fall under the retail investor category, these protections are not necessary. The creation of a new client category or the modification of the existing requirements for professional clients on request could thus give a subset of investors a broader and more comprehensive access to the capital markets and would bring additional sources of funding to the EU economy.

A well-developed set-up could allow the preservation of the necessary investor protection while improving the engagement in the capital markets.

The <u>2020 consultation on MiFID</u> already addressed the question of a possible new category of semi professional investor, and the following questions follow-up on the main findings.

# Question 7.1 What would you consider the most appropriate approach for ensuring more appropriate client categorisation?

		Don't know -
		No opinion -
		·

	Yes	No	Not applicable
Introduction of an additional client category (semi-professional) of investors	•	0	•
Adjusting the definition of professional investors on request	•	0	0
No changes to client categorisation (other measures, i.e. increase product access and lower information requirements for all retail investors)	©	•	©

### Please explain your answer to question 7.1:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We believe that it could be useful to adjust the definition of professional investors on request because the current definition is too narrow.

Question 7.2 How might the following criteria be amended for professional investors upon request?

- a) The client has carried out transactions, in significant size, on the relevant market at an average frequency of 10 per quarter over the previous four quarters.
  - No change
  - 30 transactions on financial instruments over the last 12 months, on the relevant market
  - 10 transactions on financial instruments over the last 12 months, on the relevant market
  - Other criteria to measure a client's experience
  - Don't know / no opinion / not applicable

# Please explain your answer to question 7.2 a):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We deem that the frequency criterion should be amended as suggested above because its current version does not take into account (i) the liquidity status of financial instruments that affects the number of transactions carried out, and (ii) the investments strategy of the client (e.g. short-term or medium/long-term horizon).

- b) The size of the client's financial instrument portfolio, defined as including cash deposits and financial instruments exceeds EUR 500,000.
  - No change
  - Exceeds EUR 250,000
  - Exceeds EUR 100,000
  - Exceeds EUR 100,000 and a minimum annual income of EUR 100,000
  - Other criteria to measure a client's capacity to bear loss
  - Don't know / no opinion / not applicable

### Please explain your answer to question 7.2 b):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We would suggest the introduction of a threshold as per the above because we consider that such threshold allows an adequate portfolio diversification. Furthermore, we would propose that the portfolio includes also IBIPs.

- c) The client works or has worked in the financial sector for at least one year in a professional position, which requires knowledge of the transactions or services envisaged.
  - No change
  - Extend definition to include relevant experience beyond the financial sector (e.g. in a finance department of a company)
  - Adjust the reference to the term 'transactions' in the criteria to instead refer to 'financial instruments'
  - Other criteria to measure a client's financial knowledge
  - Don't know / no opinion / not applicable

# Please explain your answer to question 7.2 c):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We believe that the current version of the experience criterion is too narrow. Therefore, we would propose to extend it in order to include other significative professional experiences (for instance, in addition to the example provided above, real estate expertise in case of investments in real estate funds).

- d) Clients need to qualify for 2 out of the existing 3 criteria to qualify as professional investors. Should there be an additional fourth criterion, and if so, which one?
  - No change
  - Relevant certified education or training that allows to understand financial instruments, markets and their related risks
  - An academic degree in the area of finance/business/economics
  - Experience as an executive or board member of a company of a significant size
  - Experience as a business angel (i.e. evidenced by membership of a business angel association)
  - Other criteria to assess a client's ability to make informed investment decisions
  - Don't know / no opinion / not applicable

#### Please explain your answer to question 7.2 d):

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We don't believe that an additional fourth criterion is necessary. For instance, the proposed criteria of, respectively, "experience as an executive or board member of a company of a significant size" and "experience as a business angel" could be included in the "experience" requirement (already provided by MiFID II).

Companies below the thresholds currently set out in MiFID II (2 of 3: turnover of €40 mln, balance sheet of €20 mln and own funds of €2 mln) would also qualify as retail investors.

# Question 7.3 Would you see merit in reducing these thresholds in order to make it easier for companies to carry out transactions as professional clients?

- No change
- Reduce thresholds by half
- Other criteria to allow companies to qualify as professional clients
- Don't know / no opinion / not applicable

# Please explain your answer to question 7.3:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

# 8. Inducements and quality of advice

EU legislation sets out requirements on the provision of investment advice and around the payment of commissions and other forms of inducements to sellers of financial products. In the case of investment services and activities, investment firms must, for example, inform the prospective client whether any advice provided is on an independent basis, about the range of products being offered and any conflicts of interest that may impair independence. Use of inducements is restricted (i.e. any payment must be designed to enhance the quality of the relevant service to the client and it must not impair compliance with the investment firm's duty to act honestly, fairly and professionally in accordance with the best interest of its clients). Any payments to investment firms for the distribution of investment products must also be clearly disclosed. The rules slightly differ for the sale of insurance-based investment products: inducements may only be received if they do not have a detrimental impact on the quality of the service to the customer. However, there is no general prohibition on the payment of inducements if the seller declares that advice is given independently. Under UCITS and AIFMD, asset managers are also subject to rules on conflict of interests and inducements.

However despite these rules, concerns have been expressed that the payment of inducements may lead to conflicts of interest and biased advice, since salespersons may be tempted to recommend products that pay the highest inducements, irrespective of whether or not it is the best product for the client. For this reason, the Netherlands has banned the payment of inducements. On the other hand, other stakeholders have argued that the consequence of banning inducements might be that certain retail investors would be unable or unwilling to obtain advice, for which they would need to pay. Questions on inducements have also been asked in the MiFID/R consultation which was conducted at the beginning of 2020.

# Question 8.1 How effective do you consider the following measures to/would be in protecting retail investors against receiving biased advice due to potential conflicts of interest?

	<b>1</b> (not at all effective)	2 (rather not effective)	3 (neutral)	4 (somewhat effective)	5 (very effective)	Don't know - No opinion - Not applicable
Ensuring transparency of inducements for clients	0	0	0	•	0	0
An obligation to disclose the amount of inducement paid	0	0	0	•	0	0
Allowing inducements only under certain conditions, e.g. if they serve the improvement of quality	0	0	0	0	•	0
Obliging distributors to assess the investment products they recommend against similar products available on the market in terms of overall cost and expected performance	•	0	©	0	0	0
Introducing specific record-keeping and reporting requirements for distributors of retail investment products to provide a breakdown of products distributed, thus allowing for supervisory scrutiny and better enforcement of the existing rules on inducements	0	•	0	•	0	0
Introducing a ban on all forms of inducements for every retail investment product across the Union	•	0	0	0	0	•

#### Please explain your answer to question 8.1:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We believe that the inducements regulatory framework provided by MiFID II is effective and the requirement relating to quality enhancement ensures the safeguard of the client's best interest. We are totally in disagreement with respect of a ban. In fact, inducements allow the clients to benefit of investment advice for free. On the contrary, in case of a ban, intermediaries would offer investment advice according to a fee based model and, therefore, clients could decide not to pay for it. As a final effect, a ban would decrease the level of protection now granted to clients according to a distribution model entailing inducements. Moreover, should a ban be introduced, it would have an impact on primary market transactions entailing payments from the issuer to intermediaries providing the investment service of securities placement to clients. In this respet, we think that a ban would disincentivize primary market operations with prejudice to CMU goals.

Question 8.2 If all forms of inducement were banned for every retail investment product across the Union:

# a) what impacts would this have on the availability of advice for retail investors? Please explain your answer:

5000 character(s) maximum

includ	ng spaces	and lin	e breaks,	i.e.	stricter	than	the MS	Word	characters	counting	method

The impact would be an advice gap (please see our answer to Question 8.1 above).
what impacts would this have on the quality of advice for retail investors?
ease explain your answer:
5000 character(s) maximum
cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.

# c) what impacts would this have on the way in which retail investors would invest in financial instruments? Please explain your answer:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

A ban would have a significant effect on the way retail clients invest in financial instruments because the absence of free advice (which is present in the distribution model with inducements instead) would result in a more frequent application of the appropriateness regime (since not all clients would be willing to pay an advice fee).

-	what impacts would this have or financial instruments? Please exp			s would invest
	000 character(s) maximum luding spaces and line breaks, i.e. stricter than the	MS Word characters	counting method.	
	We believe that some investors would not feel condition advice (please see our answer above), and this subsequent detrimental effects on the main object	would potentially lead		
su	nestion 8.3 Do the current rule fficient protection for retail investential conflicts of interest:			
		Yes	No	Don't know - No opinion - Not

# Please explain your answer to question 8.3:

In the case of investment products distributed

In the case of insurance-based investment

products distributed under the IDD framework?

In the case of inducements paid to providers

of online platforms/comparison websites?

under the MiFID II framework?

000 character(s) maximum				
luding spaces and line breaks	s, i.e. stricter than th	he MS Word charac	ters counting method.	

Question 8.4 Should the rules on the payment of inducements paid to distributors of products sold to retail investors be aligned across MiFID and IDD?

•		es
	1 (	ರಾ

O No

applicable

Don't know / no opinion / not applicable

#### Please explain your answer to question 8.4:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We believe that an alignment is desirable in order to have consistency between sectorial legal framework regimes and to consequently reduce implementation costs to be borne by the financial industry.

#### Question 8.5 How should inducements be regulated?

Please select as many answers as you like

Ensuring transparency of inducements for clien	or clients
--	------------

- Ensuring transparency of inducements for clients, including an obligation to disclose the amount of inducement paid
- Allowing inducements only under certain conditions, e.g. if they serve the improvement of quality
- Obliging distributors to assess the investment products they recommend against similar products available on the market
- Introducing specific record-keeping and reporting requirements for distributors of retail investment products to provide a breakdown of products distributed, thus allowing for supervisory scrutiny and better enforcement of the existing rules on inducements
- Introducing a ban on all forms of inducements for every retail investment product across the Union
- Other

# Please explain your answer to question 8.5:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We recall the considerations expressed above. In our opinion the current regime is effective and ensures the safeguard of the client's best interest.

The use of payments for order flow (PFOF), where a broker (or an investment firm) directs the orders of its clients to a single third party for execution against remuneration, appears to be increasingly popular as a business model, in particular in the context of on-line brokerage. This practice is raising concerns in terms of potential conflicts of interest

due to payment of inducements and possible breach of the obligations surrounding best execution of the client's orders (i.e. an obligation to execute orders on terms that are most favourable to the client).

Question 8.6 Do you see a need for legislative changes (or other measures) to address conflicts of interest, receipt of inducements and/or best execution issues surrounding the compensation of brokers (or firms) based on payment for order flow from third parties?

` '
Yes

- No
- Don't know / no opinion / not applicable

### Please explain your answer to question 8.6:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We think that the current inducements framework is adequate to address and manage conflicts of interest in the case described in the question. Furthermore, we believe that best execution rules allow to avoid prejudicial effects on clients when payments for order flows are made.

Question 8.7 Do you see a need to improve the best execution regime in order to ensure that retail investors always get the best possible terms for the execution of their orders?

- Yes
- No
- Don't know / no opinion / not applicable

# Please explain your answer to question 8.7:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please see our answer to Question 8.6 above.	

Financial advisors play a critical role in the distribution of retail investment products, however standards (levels of qualifications, knowledge, skills, etc.) differ across Member States. In order to reduce the risk of mis-selling, increase individual investors' confidence in advice and create a level playing field for market operators offering advice in different Member States, the <a href="2020 CMU action plan">2020 CMU action plan</a> proposed that certain professional standards for advisors should be set or further improved.

financial advisors to promote high-level common standards across the EU?
Yes
No
Don't know / no opinion / not applicable
Please explain your answer to question 8.8 and indicate what would be the
main advantages and disadvantages:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Robo-advisors, i.e. online platforms providing automated investment advice (and in many cases also portfolio management) are in principle subject to the same investor protection rules as traditional "human" advisors under the MiFID and IDD frameworks. While robo-advisors may offer advantages for retail investors, in particular lower fees, accessible investment thresholds and in principle often impartial advice (unbiased by payment of inducements), robo-advisors may also present risks resulting from, e.g. simplistic non-dynamic algorithms which may not create efficient investment portfolios.
Question 8.9 Are robo-advisors (or hybrid advisors) regulated in a manner
sufficient to protect retail investors?
Yes
No
Don't know / no opinion / not applicable
Please explain your answer to question 8.9:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
We think that we have no sufficient data/evidence to express an opinion on the matter yet.
Question 8.10 The use of robo-advisors, while increasing, has not taken off

as might have been expected and remains limited in the EU.

What do you consider to be the main reason for this?

Question 8.8 Would you see merit in developing a voluntary pan-EU label for

Lack of awareness about the existence of robo-advisors Greater trust in human advice Other Don't know / no opinion / not applicable Please explain your answer to question 8.10: 5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We believe that the causes for such unsufficient development of robo-advisors could be found in all the reasons mentioned above. In addition, an unsufficient level of digital culture could also have affected such development.

# Question 8.11 Are there any unnecessary barriers hindering the take-up of robo-advice?

- Yes
- O No
- Don't know / no opinion / not applicable

# 9. Addressing the complexity of products

Financial products, including those targeted at retail investors, are often highly complex and often not properly understood by retail investors. Consumer representatives have therefore been regularly calling for simple, transparent and cost-efficient products. Less complex products suitable for retail investors exist in different areas, such as UCITS and certain Exchange Traded Funds (ETFs), and have been set as the default option of PEPP.

# Question 9.1 Do you consider that further measures should be taken at EU level to facilitate access of retail investors to simpler investment products?

- Yes
- O No
- Don't know / no opinion / not applicable

#### Please explain your answer to question 9.1:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We believe that such measures should include a revision of the PRIIPs Regulation aimed at excluding from its perimeter simple products not having packaged characteristics.

Question 9.2 If further measures were to be taken by the EU to address the complexity of products:
a) Should they aim to reinforce or adapt execution of orders rules to better
suit digital and online purchases of complex products by retail investors?
Yes
No
Don't know / no opinion / not applicable
Please explain your answer to question 9.2 a):
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No, the current regime is adequate.
complexity of products that are sold to retail investors?  Yes
No
Don't know / no opinion / not applicable
Please explain your answer to question 9.2 b):
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
No, the current regime is adequate.
a) Chould they aim to develop a new label for aimple producte?
c) Should they aim to develop a new label for simple products?
Yes
○ No
Don't know / no opinion / not applicable
Please explain your answer to question 9.2 c):

Yes, it could be	useful also to avoid different products categorisation across Member States.
	ey aim to define and regulate simple, products (e.g. similar
PEPP)?	
<ul><li>Yes</li><li>No</li></ul>	
INO	w / no opinion / not applicable
lease explaiı	n your answer to question 9.2 d):
5000 character(s) and	maximum ad line breaks, i.e. stricter than the MS Word characters counting method.
	finition could be useful to provide the aforementioned label for simple products.
_	y aim to tighten the rules restricting the sale of very complertain categories of investors?
roducts to ce	
roducts to ce	
roducts to ce  Yes No	
roducts to ce  Yes  No  Don't kno	ertain categories of investors?
roducts to ce Yes No Don't kno	ertain categories of investors?  w / no opinion / not applicable  n your answer to question 9.2 e):  maximum
Yes No Don't kno Please explain 5000 character(s)	ertain categories of investors?  w / no opinion / not applicable  n your answer to question 9.2 e):  maximum  id line breaks, i.e. stricter than the MS Word characters counting method.
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Yes No	ertain categories of investors?  W / no opinion / not applicable  n your answer to question 9.2 e):  maximum  Id line breaks, i.e. stricter than the MS Word characters counting method.  regime is adequate.
Yes No No Don't kno lease explain 5000 character(s) No, the current	ertain categories of investors?  w / no opinion / not applicable  n your answer to question 9.2 e):  maximum  id line breaks, i.e. stricter than the MS Word characters counting method.

<sup>◎</sup> No

Don't know / no opinion / not applicable

#### 10. Redress

There will be occasions when things go wrong with an investment, e.g. if products have been mis-sold to the retail investor. Retail investors have the possibility to address their complaint directly to the firm: MiFID, for example, requires investment firms to establish, implement and maintain effective and transparent complaints management policies and procedures for the prompt handling of clients' complaints and similar provisions are contained in the recent <u>Crowdfunding Regulation</u>. Redress can also be sought through non-judicial dispute resolution procedures or can be obtained in national courts. In certain cases, where large numbers of consumers have suffered harm, collective redress can also be obtained.

Question 10.1 How important is it for retail investors when taking an investment decision (in particular when investing in another Member State), that they will have access to rapid and effective redress should something go wrong?

- Not at all important
- Rather not important
- Neutral
- Somewhat important
- Very important
- Don't know / no opinion / not applicable

# Please explain your answer to question 10.1:

5000 character(s) maximum	
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	

Question 10.2 According to MIFID II, investment firms must publish the details of the process to be followed when handling a complaint. Such information must be provided to the client on request or when acknowledging a complaint and the firm must enable the client to submit their complaint free of charge.

Is the MiFID II requirement sufficient to ensure an efficient and timely
treatment of the clients' complaints?  O Yes
© No
Don't know / no opinion / not applicable
Please explain your answer to question 10.2:  5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 10.3 As a retail investor, would you know where to turn in case you needed to obtain redress through an out of court (alternative dispute resolution) procedure?
<ul><li>Yes</li></ul>
O No
Don't know / no opinion / not applicable
Please explain your answer to question 10.3:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 10.4 How effective are existing out of court/alternative dispute resolution procedures at addressing consumer complaints related to retail
investments/insurance based investments?
Not at all effective
Rather not effective
Neutral
Somewhat effective

Very effective
Don't know / no opinion / not applicable
Please explain your answer to question 10.4:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 10.5 Are further efforts needed to improve redress in the context of
retail investment products:
Please select as many answers as you like
Domestically?
In a cross border context?
Please explain your answer to question 10.5:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
<u> </u>
Certain groups of consumers (e.g. the elderly, over-indebted or those with disabilities) can be particularly vulnerable and may need specific safeguards. If the process of obtaining redress is too complex and burdensome for such
consumers and lacks a specially adapted process (e.g. assistance on the phone), redress may not be an effective
option for them.
10.6 To what extent do you think that consumer redress in retail investment
products is accessible to vulnerable consumers (e.g. over-indebted, elderly,
those with disabilities)?
Not accessible at all
Rather not accessible
Neutral
Somewhat accessible
Very accessible
©

# Don't know / no opinion / not applicable

Please explain your answer to question 10.6:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
11. Product intervention powers
ESMA has been given the power to temporarily prohibit or restrict the marketing, distribution or sale of financial instruments with certain specified features or a type of financial activity or practice (these are known as 'product intervention powers'). EIOPA has similar powers with regard to insurance-based investment products. These power have been used by ESMA in the past for certain types of high risk product e.g. binary options and contracts for differences (CFDs).
Question 11.1 Are the European Supervisory Authorities and/or nationa
supervisory authorities making sufficiently effective use of their existing
product intervention powers?
<sup>©</sup> Yes
No
Don't know / no opinion / not applicable
Please explain your answer to question 11.1:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 11.2 Does the application of product intervention powers available
to national supervisory authorities need to be further converged?
Yes
No
Don't know / no opinion / not applicable

#### Please explain your answer to question 11.2:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

A level playing field is of the utmost importance at EU and non-EU level.

To this regard, consider that, as a consequence of ESMA's intervention, a part of EU business would move to off-shore trading facilities, which do not abide by the very strict EU investor-protection rules. Any restriction or ban which ESMA could impose under its product intervention powers would thus enhance the penetration power of unauthorised non-EU service providers in the EU market and thereby leave EU investors exposed to higher risks.

Question	11.3	Do	the	product	intervention	powers	of	the	European
Superviso	ry Au	thori	ties r	need to be	e reinforced?				

Comp.		
	V	^^
	I	ヒ٥

- No
- Don't know / no opinion / not applicable

#### Please explain your answer to question 11.3:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The current framework is adequate.

# 12. Sustainable investing

Citizens are today increasingly aware of the serious economic, environmental and social risks arising from climate change. As retail investors, they are also becoming conscious of the potential contribution they might make towards mitigating those risks by making more sustainable choices when investing and managing their savings. The 2018 Europ ean Commission's action plan on financing sustainable growth set the basis for increasing the level of transparency on sustainability investments, through disclosure rules (e.g. Sustainable Finance Disclosure Regulation) and labels (e.g. EU Ecolabel), thereby substantially reducing the risk of greenwashing. In addition, the integration of retail investors' sustainability preferences as a top-up to the suitability assessment and financial advice in IDD and MIFID II delegated acts will ensure that clients are offered financial products and instruments that meet their sustainability preferences.

# Question 12.1 What is most important to you when investing your savings?

	(most important)	2	(least important)
An investment that contributes positively to the environment and society	0	0	0

An investment that reduces the harm on the environment and society (e.g. environmental pollution, child labour etc.)	0	0	0
Financial returns	0	0	0

# Question 12.2 What would help you most to take an informed decision as regards a sustainable investment?

	<b>1</b> (not at all helpful)	2 (rather not helpful)	3 (neutral)	4 (somewhat helpful)	5 (very helpful)	Don't know - No opinion - Not applicable
Measurements demonstrating positive sustainability impacts of investments	•	•	0	0	0	•
Measurements demonstrating negative or low sustainability impacts of investments	0	0	0	0	0	0
Information on financial returns of sustainable investments compared to those of mainstream investments	0	0	0	0	0	0
Information on the share of financial institutions' activities that are sustainable	0	0	©	0	0	0
Require all financial products and instruments to inform about their sustainability ambition	0	0	0	0	0	0
Obligation for financial advisers to offer at least one financial product with minimum sustainability ambition	0	0	0	0	0	0
All financial products offered should have a minimum of sustainability ambition	0	0	0	0	0	0

# Question 12.3 What are the main factors preventing more sustainable investment?

	(not at all important)	2 (rather not important)	3 (neutral)	4 (somewhat important)	5 (very important)	Don't know - No opinion - Not applicable
Poor financial advice on sustainable investment opportunities	0	0	0	0	0	0
Lack of sustainability-related information in pre-contractual disclosure	0	0	0	0	0	0
Lack of EU label on sustainability related information	0	0	0	0	0	0
Lack of financial products that would meet sustainability preferences	0	0	0	0	0	0
Financial products, although containing some sustainability ambition, focus primarily on financial performance	0	0	0	0	0	0
Fear of greenwashing (i.e. where the deceptive appearance is given that investment products are environmentally, socially or from a governance point of view, friendly)	0	0	0	0	0	0
Other	0	0	0	0	0	0

would be useful to ensure simple, adequate and sufficiently granular
implementation of sustainable investment measures?
© Yes
No
Don't know / no opinion / not applicable
Please explain your answer to question 12.4:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
MiFID II regulates the way investment firms produce or arrange for the production of investment research to be disseminated to their clients or to the public. This concerns investment research i.e. research or other information recommending or suggesting an investment strategy, explicitly or implicitly, concerning one or several financial instruments or the issuer of financial instruments. In the context of the COVID-19 pandemic, the research regime has been reviewed in order to facilitate the production of research on the small and medium enterprises and encourage more funding from the capital markets. In order to also encourage more sustainable investments, it is fundamental that investment research consider the E (environmental,) S (social) and G (corporate governance) factors of the Issuers and financial instruments covered by that research.
Question 12.5 Would you see any need to reinforce the current research
regime in order to ensure that ESG criteria are always considered?
Yes
No
Don't know / no opinion / not applicable
Please explain your answer to question 12.5:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

13. Other issues

Question 13. Are there any other issues that have not been raised in this questionnaire that you think would be relevant to the future retail investments strategy? Please explain your answer:

# **Additional information**

Should you wish to provide additional information (e.g. a position paper, report) or raise specific points not covered by the questionnaire, you can upload your additional document(s) below. Please make sure you do not include any personal data in the file you upload if you want to remain anonymous.

The maximum file size is 1 MB.

You can upload several files.

Only files of the type pdf,txt,doc,docx,odt,rtf are allowed

#### **Useful links**

More on this consultation (https://ec.europa.eu/info/publications/finance-consultations-2021-retail-investment-strategy\_en)

Consultation document (https://ec.europa.eu/info/files/2021-retail-investment-strategy-consultation-document\_en More on retail financial services (https://ec.europa.eu/info/business-economy-euro/banking-and-finance/consume finance-and-payments/retail-financial-services\_en)

Specific privacy statement (https://ec.europa.eu/info/law/better-regulation/specific-privacy-statement\_en)

More on the Transparency register (http://ec.europa.eu/transparencyregister/public/homePage.do?locale=en)

# Contact

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